

BEFORE THE BOARD OF COUNTY COMMISSIONERS FOR COLUMBIA COUNTY, OREGON

In the Matter of Adopting the Columbia County
COVID-19 Reopening Framework

RESOLUTION NO. 42-2020

WHEREAS, on March 13, 2020, the Board of County Commissioners adopted Resolution No. 25-2020, declaring an emergency for Columbia County to address the spread of COVID-19 and authorizing the Board to take actions and issue orders necessary to protect the public and minimize or mitigate the effect of the emergency; and

WHEREAS, on March 23, 2020, the Office of the Governor signed Executive Order No. 20-12, "Stay Home, Save Lives," requiring Oregonians to stay at home, closing specified retail businesses, requiring social distancing measures for public and private facilities and imposing requirements for outdoor areas and licensed childcare facilities; and

WHEREAS, on May 1, 2020, Governor Brown issued guidance on reopening Oregon, with gating criteria and seven prerequisites for Phase 1 reopening at the county level; and

WHEREAS, Columbia County has had a total of 15 confirmed cases of COVID-19, and has experienced a marked decline in confirmed cases, with its most recent case reported being the first in almost four weeks; and

WHEREAS, because Columbia County, its residents and businesses have worked diligently to reduce the spread of COVID-19, the County is prepared for Phase 1 reopening and has developed a Reopening Framework to demonstrate its capacity and readiness to meet its Phase 1 prerequisites;

NOW, THEREFORE, THE BOARD OF COUNTY COMMISSIONERS HEREBY RESOLVES that the Columbia County COVID-19 Reopening Framework, attached hereto as Exhibit 1 and incorporated herein by this reference, is hereby adopted and shall be submitted to the State to apply for Phase 1 reopening on May 15, 2020.

DATED this 11 day of May, 2020.

Approved as to form

By: 

Office of County Counsel

BOARD OF COUNTY COMMISSIONERS FOR
COLUMBIA COUNTY, OREGON

By: 

Alex Tardif, Chair

By: 

Margaret Magruder, Commissioner

By: 

Henry Heimuller, Commissioner

EXHIBIT 1

Columbia County COVID-19 Reopening Framework



11 May 2020

Columbia County Introduction

The COVID-19 pandemic has impacted every resident of Columbia County. The monumental scope of this incident continues to manifest in terms of economic, social, education, mental and physical health, and other broad public policy considerations.

This framework is based on the unique conditions in Columbia County. It provides a measured and phased approach to allow expansion and contraction of our reopening tempo should there be a significant spike in COVID-19 cases. The framework provides a locally relevant structure that addresses public health and safety, economic, and second and third order impacts.

Green on the following pages indicates that the enumerated prerequisite is met. We cannot move forward without meeting these broad prerequisites.

NOTE: As of 11 May, Columbia County meets all prerequisites over which we have control.

Guiding Principles for Reopening Columbia County

Stabilize Community Lifelines

Community Lifelines enable the continuous operation of critical government and business functions and are essential to human health, safety, and economic security.



Government Services



Public Health



Medical Supply Chain



Medical Care



Community Safety

Community Lifeline Models inform how we understand, prioritize, and communicate impacts to the community. Lifelines are the most fundamental services in a community that enable all other aspects of society to function.



Public Health

Public Health The first priority in reopening is maintaining the health and safety of residents and visitors to Columbia County. Every measure taken by State, county, and local governments, businesses, and individuals should consider the general health and safety of the public.



Medical Care

Medical Care Health care providers should be able to return to normal operations through a prudent approach that ensures capacity to treat COVID-19 patients in the event of a surge in new cases. Health care providers need to develop models for the sustainability of medical supplies and preservation of medical resources without the need for public augmentation of medical supplies.

Guiding Principles for Reopening Columbia County



Protecting Vulnerable Populations Targeted measures should focus on underserved and at-risk populations and those over 60 years of age and/or people with comorbidities.



Economic Recovery The safe, smart, step-by-step plan to re-open Columbia County should support the highest level of business operations possible while maintaining public health and safety. We must be mindful of the second and third order impacts to mental and physical health caused by loss of income, business, and social contact. We must move rapidly to mitigate these impacts while protecting residents and visitors.



Community Partners Residents, neighbors, businesses, non-profits, local, county, State, and federal partners all play key roles in the re-opening of Columbia County. It will take all of us working together to ensure a safe and speedy re-opening of our businesses and service agencies.



Protection of Civil Liberties and Individual Rights Measures taken by Columbia County government must not impair the fundamental rights of citizens. When restrictive measures are required they should be the least restrictive feasible to accomplish a specific medically necessary objective.

Prerequisites Checklist for Reopening Columbia County

	County	Health Region	State	Status
1. Declining Prevalence of COVID-19	Not Required if less than 5 cases.			Met. To be confirmed by OHA.
The percentage of emergency department visits for COVID-19 like illnesses (CLI) are less than the historic average for flu at the same time of year.	NA	NA	Required	Met. To be confirmed by OHA.
A 14 day decline in COVID-19 hospital admissions.	Required if more than 5 cases.	NA	Data provided on the OHA website.	NA. Less than 5 hospitalized cases.
2. Minimum Testing Regimen				
Regions able to administer testing at a rate of 30 per 10k per week.	NA	Required	OHA will evaluate and approve at the region level.	Met. To be confirmed by OHA.
Sufficient testing sites accessible to underserved communities.	NA	Required	OHA will evaluate and approve at the region level.	Met. See Status Detail below.

Prerequisites Checklist for Reopening Columbia County

	County	Health Region	State	Status
3. Contact Tracing System				
County has 15 contact tracers per 100k residents.	Required		OHA will evaluate, and approve at county or region level.	Met. See Status Detail below.
County contact tracing workforce is reflective of the county and able to work in needed languages.	Required		OHA will evaluate, and approve at county or region level.	Met. See Status Detail below.
County is prepared to trace 95% of all new cases within 24 hours.	Required		OHA will evaluate, and approve at county or region level.	Met. See Status Detail below.
4. Isolation Facilities				
Counties have isolation facilities available for those who cannot self-isolate.	Required		OHA will support, evaluate and approve at the county or region level.	Met. See Status Detail below.
Counties provide a narrative of how they will respond to three different outbreak situations.* *See narrative below.	Required		OHA will evaluate and approve at the county level. OHA will provide a list of congregant housing.	Met. See Narrative below.

Prerequisites Checklist for Reopening Columbia County

	County	Health Region	State	Status
5. Finalized Statewide Sector Guidelines				
	NA	NA	Required	Met. To be confirmed by OHA.
6. Sufficient Health Care Capacity				
Region must be able to accommodate a 20% increase in hospitalizations.	NA	Required		Met. To be confirmed by OHA.
7. Sufficient PPE Supply				
Hospitals in region are reporting PPE supply daily through HOSCAP.	NA	Required	OHA will certify.	Met. To be certified by OHA.
Hospitals in region must have a 30 day supply of PPE.	NA	Hospital leadership must attest in writing.	OHA will confirm receipt of hospital attestation.	Met. To be confirmed by OHA.
Counties must have sufficient PPE for First Responders.	BOCC must attest in writing.		OHA will confirm receipt of county attestation.	Met. See Status Detail.

Columbia County Status Detail

Prerequisites	Status
<p>Sufficient testing sites accessible to underserved communities.</p>	<p>The County has sufficient testing sites dispersed throughout its geographic area, including underserved communities.</p> <ol style="list-style-type: none"> 1. OHSU Scappoose Clinic and in-home. 20 per day and can scale up. 2. Legacy St. Helens Clinic and limited in-home testing for ~8k Legacy clients. 3. Columbia Health Services in St. Helens Clinic and in-home testing in cooperation with Columbia County Public Health. 5 per day. 4. Mist-Brikenfeld EMS In-home testing in cooperation with Columbia County Public Health. 5. Adventist-Vernonia Clinic rapid testing. 6. Community Health Center of Clatskanie Clinic testing.
<p>County has 15 contact tracers per 100k residents. Must be prepared to contact trace 95% of all new cases within 24 hours. Must be able to conduct tracing activities in a culturally appropriate ways and in multiple languages as appropriate for the population.</p>	<p>Under this formula, the County will need 8 contact tracers. The County's Public Health Department has 8 staff members who are trained for contact tracing. The County will be prepared to contact trace 95% of all new cases within 24 hours by hiring additional staff and/or contracting for services, in addition to utilizing trained Medical Reserve Corps volunteers. English is the primary language of 96% of the County's population. County staff will use Language Line interpreter services to communicate with non-English speakers.</p>
<p>County has isolation facilities available for those who cannot self-isolate.</p>	<p>The Columbia Pacific Coordinated Care Organization has agreed to provide hotel rooms for Columbia County residents who cannot self-isolate or self-quarantine.</p>
<p>County must attest to sufficient PPE supply for first responders in the county.</p>	<p>The County has sufficient PPE for first responders.</p>

Columbia County Reopening Framework Narrative

*Counties provide a narrative of how they will respond to three different outbreak situations.

Jail

- Community Health Nurse coordinates with facility staff to implement control measures. Monitor progress.
- Isolate positive cases (The jail has two negative pressure cells).
- Inform jail Medical Director.
- Ensure adherence to State guidance and jail infection control plan.
- Distribute test kits to jail medical staff to test contacts of positive cases with priority for individuals over 60 and/or with pre-existing conditions.
- Evaluate need for an alternate care site.
- 14 day monitoring of all asymptomatic individuals.

Columbia County Reopening Framework Narrative

*Counties provide a narrative of how they will respond to five different outbreak situations.

Long Term Care Facility (LTCF) & Nursing Homes

- Community Health Nurse coordinates with facility staff to implement control measures. Monitor progress.
- Isolate positive cases.
- Inform LTCF Director.
- Ensure adherence to State guidance and local infection control plan.
- Distribute test kits to LTCF medical staff to test contacts of positive cases with priority for individuals over 60 and/or with pre-existing conditions.
- Evaluate need for an alternate care site.
- 14 day monitoring of all asymptomatic individuals.

Columbia County Reopening Framework Narrative

*Counties provide a narrative of how they will respond to three different outbreak situations.

Group Living Facility

- Community Health Nurse coordinates with facility staff to implement control measures. Monitor progress.
- Isolate positive cases.
 - Consider cohorting positive cases as appropriate.
- Inform facility Director
- Ensure adherence to State guidance and jail infection control plan.
- Arrange testing of positive case contacts with priority for individuals over 60 and/or with pre-existing conditions.
- Evaluate need for an alternate care site.
- 14 day monitoring of all asymptomatic individuals.

Columbia County Reopening Framework Notes

Case History

Date	Presumptive Required reporting from 04 May 20	Confirmed	Deaths
24-Mar	0	1	0
27-Mar	0	1	0
31-Mar	0	1	0
2-Apr	0	2	0
3-Apr	0	3	0
6-Apr	0	1	0
7-Apr	0	1	0
8-Apr	0	2	0
9-Apr	0	1	0
10-Apr	0	1	0
5-May	0	1	0
Total		15	

Case Notes	
Total Columbia County Residents Tested To Date	899
Total Cases	15
Currently Hospitalized	0
Total Recovered	13

HPO Region 1	
County	Population
Clackamas	423,420
Clatsop	39,330
Columbia	52,750
Multnomah	821,730
Tillamook	26,500
Washington	613,410
Total HPO Region Population	1,959,500
Columbia County % HPO Population	2.658%

Columbia County COVID-19 Reopening Framework

Mike Paul

Director

Columbia County Public Health

michael.paul@columbiacountyor.gov



Steve Pegram

Director

Columbia County Emergency Management

steve.pegram@columbiacountyor.gov



11 May 2020

COLUMBIA COUNTY
Emergency Management



ST. HELENS, OR 97051

230 Strand St.
Direct (503) 366 3931
www.co.columbia.or.us

Date: 11 May 2020

To: BOCC

From: Steve Pegram

Subj: PPE Quantity Certification

Columbia County Office of Emergency Management maintains a cache of PPE for county first responders. We receive regular supply and burn rate updates from our first responder partners. We are now receiving regular supply from our federal and State logistics train.

I hereby attest and certify that Columbia County has sufficient stock on hand to meet the Governor's directive requiring the ability to provide sufficient PPE to county first responders in the event of a COVID-19 surge.

Semper Paratus,

Steve Pegram

Steve Pegram
Director
Columbia County Office of Emergency Management